

## WORKER RESOURCES MANAGEMENT IN US FAST-FOOD INDUSTRY

The labour practices of the fast food industry have their origins in the assembly line Systems adopted by American manufacturers in the early twentieth century. Business historian Alfred D. Chandler has argued that a high rate of "throughput" was the most important aspect of these mass production Systems. A factory's throughput is the speed and volume of its flow — a much more crucial measurement, according to Chandler, than the number of workers it employs or the value of its machinery. With innovative technology and the proper organisation, a small number of workers can produce an enormous amount of goods cheaply. Throughput is all about increasing the speed of assembly, about doing things faster in order to make more. Although the McDonald brothers had never encountered the term "throughput" or studied "scientific management," they instinctively grasped the underlying principles and applied them in the Speedee Service System. The restaurant operating scheme they developed has been widely adopted and refined over the past half century. The ethos of the assembly line remains at its core. The fast food industry's obsession with throughput has altered the way millions of Americans work, turned commercial kitchens into small factories, and changed familiar foods into commodities that are manufactured.

At Burger King restaurants, frozen hamburger patties are placed on a conveyer belt and emerge from a broiler ninety seconds later fully cooked. The ovens at Pizza Hut and at Dominos also use conveyer belts to ensure standardised cooking times. The ovens at McDonald's look like commercial laundry presses, with big steel hoods that swing down and grill hamburgers on both sides at once. The burgers, chicken, french fries, and buns are all frozen when they arrive at a McDonald's. The shakes and sodas begin as syrup. At Taco Bell restaurants the food is "assembled," not prepared. The guacamole isn't made by workers in the kitchen; it's made at a factory in Michoacan, Mexico, then frozen and shipped north. The chain's taco meat arrives frozen and pre-cooked in vacuum-sealed plastic bags. The beans are dehydrated and look like brownish corn flakes. The cooking process is fairly simple. "Everything's add water," a Taco Bell employee told me. "Just add hot water."

Although Richard and Mac McDonald introduced the division of labor to the restaurant business, it was a McDonald's executive named Fred Turner who created a production System of unusual thoroughness and attention to detail. In 1958, Turner put together an operations and training manual for the Company that was seventy-five pages long, specifying how almost everything should be done. Hamburgers were always to be placed on the grill in six neat rows; french fries had to be exactly 0.28 inches thick. The McDonald's operations manual today has ten times the number of pages and weighs about four pounds. Known within the company as "the Bible," it contains precise instructions on how various appliances should be used, how each item on the menu should look, and how employees should greet customers. Operators who disobey these rules can lose their franchises. Cooking instructions are not only printed in the manual, they are often designed into the machines. A McDonald's kitchen is full of buzzers and flashing lights that tell employees what to do.

At the front counter, computerized cash registers issue their own commands. Once an order has been placed, buttons light up and suggest other menu items that can be added. Workers at the counter are told to increase the size of an order by recommending special promotions, pushing dessert, pointing out the financial logic behind the purchase of a larger drink. While doing so, they are instructed to be up-beat and friendly. "Smile with a greeting and make a positive first impression," a Burger King training manual suggests. "Show them you are GLAD TO SEE THEM. Include eye contact with the cheerful greeting."

The strict regimentation at fast food restaurants creates standardised products. It increases the throughput. And it gives fast food companies an enormous amount of power over their employees. "When management determines exactly how every task is to be done . . . and can impose its own rules about pace, output, quality, and technique," the sociologist Robin Leidner has noted, "[it] makes workers increasingly interchangeable." The management no longer depends upon the talents or skills of its workers — those things are built into the operating system and machines. Jobs that have been "de-skilled" can be filled cheaply. The need to retain any individual worker is greatly reduced by the ease with which he or she can be replaced.

Teenagers have long provided the fast food industry with the bulk of its workforce. The industry's rapid growth coincided with the baby-boom expansion of that age group. Teenagers were in many ways the ideal candidates for these low-paying jobs. Since most teenagers still lived at home, they could afford to work for wages too low to support an adult, and until recently, their limited skills attracted few other employers. A job at a fast food restaurant became an American rite of passage, a first job soon left behind for better things. The flexible terms of employment in the fast food industry also attracted house wives who needed extra income. As the number of baby-boom teenagers declined, the fast food chains began to hire other marginalized workers: recent immigrants, the elderly, and the handicapped.

English is now the second language of at least one-sixth of the nation's restaurant workers, and about one-third of that group speaks no English at all. The proportion of fast food workers who cannot speak English is even higher. Many know only the names of the items on the menu; they speak "McDonald's English." The fast food industry now employs some of the most disadvantaged members of American society. It often teaches basic job skills — such as getting to work on time — to people who can barely read, whose lives

have been chaotic or shut off from the mainstream. Many individual franchisees are genuinely concerned about the well-being of their workers. But the stance of the fast food industry on issues involving employee training, the minimum wage, labour unions, and overtime pay strongly suggests that its motives in hiring the young, the poor, and the handicapped are hardly altruistic.

At a 1999 conference on foodservice equipment, top American executives from Burger King, McDonald's, and Tricon Global Restaurants, Inc. (the owner of Taco Bell, Pizza Hut, and KFC) appeared together on a panel to discuss labour shortages, employee training, computerisation, and the latest kitchen technology. The three corporations now employ about 3.7 million people world-wide, operate about 60,000 restaurants, and open a new fast food restaurant every two hours. Putting aside their intense rivalry for customers, the executives had realised at a gathering the previous evening that when it came to labour issues, they were in complete agreement. "We've come to the conclusion that we're in support of each other," Dave Brewer, the vice president of engineering at KFC, explained. "We are aligned as a team to support this industry." One of the most important goals they held in common was the redesign of kitchen equipment so that less money needed to be spent training workers. "Make the equipment intuitive, make it so that the job is easier to do right than to do wrong," advised Jerry Sus, the leading equipment systems engineer at McDonald's. "The easier it is for him [the worker] to use, the easier it is for us not to have to train him." John Reckert — director of strategic operations and of research and development at Burger King — felt optimistic about the benefits that new technology would bring the industry. "We can develop equipment that only works one way," Reckert said. "There are many different ways today that employees can abuse our product, mess up the flow... If the equipment only allows one process, there's very little to train." Instead of giving written instructions to crew members, another panelist suggested, rely as much as possible on photographs of menu items, and "if there are instructions, make them very simple, write them at a fifth-grade level, and write them in Spanish and English." All of the executives agreed that "zero training" was the fast food industry's ideal, though it might not ever be attained.

While quietly spending enormous sums on research and technology to eliminate employee training, the fast food chains have accepted hundreds of millions of dollars in government subsidies for "training" their workers. Through federal programs such as the Targeted Jobs Tax Credit and its successor, the Work Opportunity Tax Credit, the chains have for years claimed tax credits of up to \$2,400 for each new low-income worker they hired. In 1996 an investigation by the U.S. Department of Labor concluded that 92 percent of these workers would have been hired by the companies anyway — and that their new jobs were part-time, provided little training, and came with no benefits. These federal subsidy programs were created to reward American companies that gave job training to the poor.

Attempts to end these federal subsidies have been strenuously opposed by the National Council of Chain Restaurants and its allies in Congress. The Work Opportunity Tax Credit program was renewed in 1996. It offered as much as \$385 million in subsidies the following year. Fast food restaurants had to employ a worker for only four hundred hours to receive the federal money — and then could get more money as soon as that worker quit and was replaced. American taxpayers have in effect subsidised the industry's high turnover rate, providing company tax breaks for workers who are employed for just a few months and receive no training. The industry front group formed to defend these government subsidies is called the "Committee for Employment Opportunities." Its chief lobbyist, Bill Signer, told the *Houston Chronicle* there was nothing wrong with the use of federal subsidies to create low-paying, low-skilled, short-term jobs for the poor. Trying to justify the minimal amount of training given to these workers, Signer said, "They've got to crawl before they can walk."

The employees whom the fast food industry expects to crawl are by far the biggest group of low-wage workers in the United States today. The nation has about 1 million migrant farm workers and about 3.5 million fast food workers. Although picking strawberries is orders of magnitude more difficult than cooking hamburgers, both jobs are now filled by people who are generally young, unskilled, and willing to work long hours for low pay. Moreover, the turnover rates for both jobs are among the highest in the American economy. The annual turnover rate in the fast food industry is now about 300 to 400 percent. The typical fast food worker quits or is fired every three to four months.

The fast food industry pays the minimum wage to a higher proportion of its workers than any other American industry. Consequently, a low minimum wage has long been a crucial part of the fast food industry's business plan. Between 1968 and 1990, the years when the fast food chains expanded at their fastest rate, the real value of the U.S. minimum wage fell by almost 40 percent. In the late 1990s, the real value of the U.S. minimum wage still remained about 27 percent lower than it was in the late 1960s. Nevertheless, the National Restaurant Association (NRA) has vehemently opposed any rise in the minimum wage at the federal, state, or local level. About sixty large food-service companies — including Jack in the Box, Wendy's, Chevy's, and Red Lobster — have backed congressional legislation that would essentially eliminate the federal minimum wage by allowing states to disregard it. Pete Meersman, the president of the Colorado Restaurant Association, advocates creating a federal guest worker program to import low-wage foodservice workers from overseas.

While the real value of the wages paid to restaurant workers has declined for the past three decades, the earnings of restaurant company executives have risen considerably. According to a 1997 survey in *Nation's Restaurant News*, the average corporate executive bonus was \$131,000, an increase of 20 percent over the previous year. Increasing the federal minimum wage by a dollar would add about two cents to the cost of a fast food hamburger.

In 1938, at the height of the Great Depression, Congress passed legislation to prevent employers from exploiting the nation's most vulnerable workers. The Fair Labor Standards Act established the first federal minimum wage. It also imposed limitations on child labor. And it mandated that employees who work more than forty hours a week be paid overtime wages for each additional hour. The overtime wage was set at a minimum of one and a half times the regular wage.

Today few employees in the fast food industry qualify for overtime — and even fewer are paid it. Roughly 90 percent of the nation's fast food workers are paid an hourly wage, provided no benefits, and scheduled to work only as needed. Crew members are employed "at will." If the restaurant's busy, they're kept longer than usual, if business is slow, they're sent home early. Managers try to make sure that each worker is employed less than forty hours a week, thereby avoiding any overtime payments. A typical McDonald's or Burger King restaurant has about fifty crew members. They work an average of thirty hours a week. By hiring a large number of crew members for each restaurant, sending them home as soon as possible, and employing them for fewer than forty hours a week whenever possible, the chains keep their labor costs to a bare minimum. A handful of fast food workers are paid regular salaries. A fast food restaurant that employs fifty crew members has four or five managers, and assistant managers. They earn about \$23,000 a year and usually receive medical benefits, as well as some form of bonus or profit sharing. They have an opportunity to rise up the corporate ladder. But they also work long hours without overtime — fifty, sixty, seventy hours a week. The turnover rate among assistant managers is extremely high. The job offers little opportunity for independent decision-making. Computer programs, training manuals, and the machines in the kitchen determine how just about everything must be done.

Fast food managers do have the power to hire, fire, and schedule workers. Much of their time is spent motivating their crew members. In the absence of good wages and secure employment, the chains try to inculcate "team spirit" in their young crews. Workers who fail to work hard, who arrive late, or who are reluctant to stay extra hours are made to feel that they're making life harder for everyone else, letting their friends and co-workers down. For years the McDonald's Corporation has provided its managers with training in "transactional analysis," a set of psychological techniques popularised in the book *I'm OK—You're OK* (1969). One of these techniques is called "stroking" — a form of positive reinforcement, deliberate praise, and recognition that many teenagers don't get at home. Stroking can make a worker feel that his or her contribution is sincerely valued. And it's much less expensive than raising wages or paying overtime. The fast food chains often reward managers who keep their labor costs low, a practice that often leads to abuses. In 1997 a jury in Washington State found that Taco Bell had systematically coerced its crew members into working off the clock in order to avoid paying them overtime. The bonuses of Taco Bell restaurant managers were tied to their success at cutting labor costs. The managers had devised a number of creative ways to do so. Workers were forced to wait until things got busy at a restaurant before officially starting their shifts. They were forced to work without pay after their shifts ended. They were forced to clean restaurants on their own time. And they were sometimes compensated with food, not wages. Many of the workers involved were minors and recent immigrants. Before the penalty phase of the Washington lawsuit, the two sides reached a settlement; Taco Bell agreed to pay millions of dollars in back wages, but admitted no wrongdoing. As many as 16,000 current and former employees were owed money by the company. One employee, a high school dropout named Regina Jones, regularly worked seventy to eighty hours a week but was paid for only forty. Lawsuits involving similar charges against Taco Bell are now pending in Oregon and California.

After working at Burger King restaurants for about a year, the sociologist Ester Reiter concluded that the trait most valued in fast food workers is "obedience." In other mass production industries ruled by the assembly line, labor unions have gained workers higher wages, formal grievance procedures, and a voice in how the work is performed. The high turnover rates at fast food restaurants, the part-time nature of the jobs, and the marginal social status of the crew members have made it difficult to organise their workers. And the fast food chains have fought against unions with the same zeal they've displayed fighting hikes in the minimum wage. The McDonald's Corporation insists that its franchise operators follow directives on food preparation, purchasing, store design, and countless other minute details. Company specifications cover everything from the size of the pickle slices to the circumference of the paper cups. When it comes to wage rates, however, the company is remarkably silent and laissez-faire. This policy allows operators to set their wages according to local labor markets — and it absolves the McDonald's Corporation of any formal responsibility for roughly three-quarters of the company's workforce. McDonald's decentralised hiring practices have helped thwart efforts to organise the company's worker. But whenever a union gains support at a particular restaurant, the McDonald's Corporation suddenly shows tremendous interest in the emotional and financial well-being of the workers there.

During the late 1960s and early 1970s, McDonald's workers across the country attempted to join unions. In response the company developed sophisticated methods for keeping unions out of its restaurants. A "flying squad" of experienced managers and corporate executives was sent to a restaurant the moment union activity was suspected. Seemingly informal "rap sessions" were held with disgruntled employees. The workers were encouraged to share their feelings. They were flattered and stroked. And more importantly, they were encouraged to share information about the union's plans and the names of union sympathisers. If the rap sessions failed to provide adequate information, the stroking was abandoned for a more direct approach.

In 1973, amid a bitter organising drive in San Francisco, a group of young McDonald's employees claimed that managers had forced them to take lie detector tests, interrogated them about union activities, and threatened them with dismissal if they refused to answer. Spokesmen for McDonald's admitted that polygraph tests had been administered, but denied that any coercion was involved. Bryan Seale, San Francisco's labor commissioner, closely studied some of McDonald's old job applications and found a revealing paragraph in small print near the bottom. It said that employees who wouldn't submit to lie detector tests could face dismissal. The labor commissioner ordered McDonald's to halt the practice, which was a violation of state law. He also ordered the company to stop accepting tips at its restaurants, since customers were being misled: the tips being left for crew members were actually being kept by the company.

The San Francisco union drive failed, as did every other McDonald's union drive — with one exception. Workers at a McDonald's in Mason City, Iowa, voted to join the United Food and Commercial Workers union in 1971. The union lasted just four years. The McDonald's Corporation no longer asks crew members to take lie detector tests and advises its franchisees to obey local labor laws. Nevertheless, top McDonald's executives still travel from Oak Brook, Illinois, to the site of a suspected union drive, even when the restaurant is overseas. Rap sessions and high-priced attorneys have proved to be effective tools for ending labor disputes. The company's guidance has helped McDonald's franchisees defeat literally hundreds of efforts to unionise.

Despite more than three decades of failure, every now and then another group of teenagers tries to unionise a McDonald's. In February of 1997 workers at a McDonald's restaurant in St. Hubert, a suburb of Montreal, applied to join the Teamsters union. More than three-quarters of the crew members signed union cards, hoping to create the only unionised McDonald's in North America. Tom and Mike Cappelli, the operators of the restaurant, employed fifteen attorneys

— roughly one lawyer for every four crew members — and filed a series of legal motions to stall the union certification process. Union leaders argued that any delay would serve McDonald's interests, because turnover in the restaurant's workforce would allow the Cappellis to hire anti-union employees. After a year of litigation, a majority of the McDonald's workers still supported the Teamsters. The Quebec labor commissioner scheduled a final certification hearing for the union on March 10, 1998.

Tom and Mike Cappelli closed the St. Hubert McDonald's on February 12, just weeks before the union was certified. Workers were given notice on a Thursday; the McDonald's shut down for good the following day, Friday the thirteenth. Local union officials were outraged. Clement Godbout, head of the Quebec Federation of Labour, accused the McDonald's Corporation of shutting down the restaurant in order to send an unmistakable warning to its other workers in Canada. Godbout called McDonald's "one of the most anti-union companies on the planet." The McDonald's Corporation denied that it had anything to do with the decision. Tom and Mike Cappelli claimed that the St. Hubert restaurant was a money-loser, though it had operated continuously at the same location for seventeen years.

McDonald's has roughly a thousand restaurants in Canada. The odds against a McDonald's restaurant in Canada going out of business — based on the chain's failure rate since the early 1990s — is about 300 to 1. "Did somebody say McUnion?" a Canadian editorial later asked. "Not if they want to keep their McJob."

This was not the first time that a McDonald's restaurant suddenly closed in the middle of a union drive. During the early 1970s, workers were successfully organising a McDonald's in Lansing, Michigan. All the crew members were fired, the restaurant was shut down, a new McDonald's was built down the block — and the workers who'd signed union cards were not rehired. Such tactics have proven remarkably successful. As of this writing, none of the workers at the roughly fifteen thousand McDonald's in North America is represented by a union....

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During my interviews with local high school kids, I heard numerous stories of fifteen-year-olds working twelve-hour shifts at fast food restaurants and sophomores working long past midnight. The Fair Labor Standards Act prohibits the employment of kids under the age of sixteen for more than three hours on a school day, or later than seven o'clock at night. Colorado state law prohibits the employment of kids under the age of eighteen for more than eight hours a day and also prohibits their employment at jobs involving hazardous machinery. According to the workers I met, violations of these state and federal labor laws are now fairly commonplace in the fast food restaurants of Colorado Springs. George, a former Taco Bell employee, told me that he sometimes helped close the restaurant, staying there until two or three in the morning. He was sixteen at the time. Robbie, a sixteen-year-old Burger King employee, said he routinely worked ten-hour shifts. And Tommy, a seventeen-year-old who works at McDonald's, bragged about his skill

with the electric tomato dicer, a machine that should have been off-limits. "I'm like an expert at using the damn thing," he said, "cause I'm the only one that knows how to work it. " He also uses the deep fryer, another labor code violation. None of these teenagers had been forced to break the law; on the contrary, they seemed eager to do it.

Most of the high school students I met liked working at fast food restaurants. They complained that the work was boring and monotonous, but enjoyed earning money, getting away from school and parents, hanging out with friends at work, and goofing off as much as possible. Few of the kids liked working the counter or dealing with customers. They much preferred working in the kitchen, where they could talk to friends and fool around. Food fights were popular. At one Taco Bell, new employees, departing employees, and employees who were merely disliked became targets for the sour cream and guacamole guns. "This kid, Leo, he smelled like guacamole for a month," one of the attackers later bragged.

The personality of a fast food restaurant's manager largely determined whether working there would be an enjoyable experience or an unpleasant one. Good managers created a sense of pride in the work and an upbeat atmosphere. They allowed scheduling changes and encouraged kids to do their schoolwork. Others behaved arbitrarily, picked on workers, yelled at workers, and made unreasonable demands. They were personally responsible for high rates of turnover. An assistant manager at a McDonald's in Colorado Springs always brought her five-year-old daughter to the restaurant and expected crew members to baby-sit for her. The assistant manager was a single mother. One crew member whom I met loved to look after the little girl; another resented it; and both found it hard to watch the child playing for hours amid the busy kitchen, the counter staff, the customers at their tables, and the life-size statue of Ronald McDonald.

None of the fast food workers I met in Colorado Springs spoke of organising a union. The thought has probably never occurred to them. When these kids don't like the working conditions or the manager, they quit. Then they find a job at another restaurant, and the cycle goes on and on.

The injury rate of teenage workers in the United States is about twice as high as that of adult workers. Teenagers are far more likely to be untrained, and every year, about 200,000 are injured on the job. The most common workplace injuries at fast food restaurants are slips, falls, strains, and burns. The fast food industry's expansion, however, coincided with a rising incidence of workplace violence in the United States. Roughly four or five fast food workers are now murdered on the job every month, usually during the course of a robbery. Although most fast food robberies end without bloodshed, the level of violent crime in the industry is surprisingly high. In 1998, more restaurant workers were murdered on the job in the United States than police officers.

America's fast food restaurants are now more attractive to armed robbers than convenience stores, gas stations, or banks. Other retail businesses increasingly rely upon credit card transactions, but fast food restaurants still do almost all of their business in cash. While convenience store chains have worked hard to reduce the amount of money in the till (at 7-Eleven stores the average robbery results in a loss of about thirty-seven dollars), fast food restaurants often have thousands of dollars on the premises. Gas stations and banks now routinely shield employees behind bullet-resistant barriers, a security measure that would be impractical at most fast food restaurants.